#### GRAHAM, SMITH & PARTNERS

International Tax Counsel

# The IOC, or how not to pay tax in the US (and elsewhere)

John Graham

Transnational Taxation Network, Dublin conference, 26 September 2025

### Charitable entities?

- Some big sports events manage to get special tax treatment
- In some countries, this may be considered state aid, breach of human rights or breach of the common market
- Some organisations do better than others

# Does this look like a charity?

#### 2023 figures

Savings: USD 3bn

Receivables: USD 1 bn

Net assets: USD 2.5 bn

Surplus of income over expenditure: USD 100m

Executive Director salary: USD 1.7m plus USD 100k benefits

Director General: USD 200k less

First class travel

<sup>\*</sup>Source IRS form 990 for International Olympic Committee

# So you want to organise the Olympics?

#### What does the IOC require?

- No tax on payments by the IOC or IOC controlled entities;
- Both direct and indirect taxes;
- Organising Committee of Olympic games does not pay any tax on payments to the IOC or controlled entities.

• Justification: all payments for the benefit of the Olympic Movement

# What is exempt?

- Non-resident athletes not taxed on performance related rewards;
- IOC affiliates, delegation staff, judges and referees, accredited media personnel and commercial partners not taxed on games related activity;
- No withholding taxes;
- No permanent establishment as a result of these people being in the country.

<sup>\*</sup>Source: Host city contract - principles 2028

#### Taxes

- No VAT or similar to the extent local partners do not have to pay it.
  Refund of input tax where applicable;
- Host city, NOC and OCOG must guarantee IOC against any tax claims;
- From 4 years prior to 1 year after.

# Is it legal in the EU?

- Is it a selective advantage, and therefore state aid?
- Is it discriminatory?
- Is it proportional?

You decide. Everyone has got away with it so far.

#### France

In France, exemptions for international sports federations were rejected by the Constitutional Council (these were aimed at bringing in FIFA)

But they had the Olympics in 2024!

### And Football?

# FIFA World Cup: FIFA demands

- FIFA and subsidiaries and local organising committees required to be exempted from all direct taxes.
- Includes revenues from rights, licensing etc.
- Prize money to teams.
- Fees to broadcasters etc.
- VAT exemptions often given (max 10% sales tax or VAT on non FIFA used tickets.

## FIFA World Cup

- Exemption for players, coaches, referees and officials.
- Free import and export of currency.
- Tax indemnification.

# FIFA World Cup 2026, partly in the US

Difficult to find contracts

Seems not so successful:

- No federal tax exemption in the US;
- Must make use of treaties;
- Some state exemptions;
- Players probably not taxed under treaties and domestic law.

# Other sports

World Athletics Championships: similar arrangements

But not:

Golf

**Tennis** 

Grand cycling tours

Badminton

• • •